Working Paper No. 17-03

## Paying for Speed: Measing Willingness to Pay in U.S. Broadband Markets

Richard Peterson University of Colorado Boulder

October 172017 Revised October 31, 2017

**Department of Economics** 



University of Colorado Boulder Boulder, Colorado 80309

© October2017Richard Peterson

# Paying for Speed: Measuring Willingness to Pay in U.S. Broadband Markets

**Richard Peterson** 

October 31, 2017

#### Abstract

This paper estimates willingness to pay for increased internet speeds using market data of consumer internet plans across 29 U.S. metropolitan areas. A two-stage approach is used to control for potential bias in the selection of product characteristics by internet service providers. I nd that consumers are willing to pay \$12.58 more for download speeds greater than 4 Mbps, and \$47.65 for increases in speed above 25 Mbps. These estimates are of interest as the FCC has twice rede ned broadband for consumer internet plans as at least 4 Mbps download speed then 25 Mbps download over the last decade. Additional ndings are that increasing the number of rms in a market using DSL and cable technologies are associated with lower speeds and higher prices, and that the type of technology and whether television and telephone services are included in an internet plan are important to consumer's valuations.

JEL Classi cation: D12, D22, L11, L22, L96.

Keywords: Broadband, Hedonic Methods, Consumer Valuation, Market Structure, Telecommunications

University of Colorado at Boulder.

## 1 Introduction

Policy makers face a number of important policy questions related to consumer's experience with private internet plans including regulation of internet tra c (Title II and the net neutrality debate), subsidies to low-income consumers (The FCC's Lifeline Program), and antitrust cases (the mergers of AT&T and Time Warner, Wave Broadband and RCN Telecom Services, and others.) Evaluating these policies depends on accurate estimation of the costs and bene ts to consumers and producers including the valuations for speci c products and product characteristics by consumers. This study estimates the willingness to pay by consumers for additional internet speed measured Megabits per second (Mbps). Unique aspects of the broadband market including a small number of large internet service providers (ISPs), necessary investment in physical infrastructure, and multiple characteristics in the products sold make answering simple economic questions potentially di cult. I use a combination of detailed market data and a two-step control function empirical speci cation to overcome endogeneity issues and nd estimates for consumers' bene ts useful for policy makers, rms, and other research.

I use a large data set of over 25,000 consumer broadband plans including plan characteristics across the 29 largest broadband markets between January 2010 and November 2012. This market data provides variation in market structure and types of broadband plans allowing for estimation of willingness to pay controlling for two potential sources of endogeneity market power and selection bias. Ideally, a hedonic study would include consumer's choices in purchases, however this information is either costly to collect through survey methods or proprietary. Although I do not have access to consumer data the plan information includes detailed information on plan characteristics including download speed, type of technology (cable, DSL, or ber connections), and characteristics of triple-play bundles, plans that include land-line telephone and cable television services which the majority of broadband

2

consumers buy.

The period starting in 2010 is of particular interest because in March 2010 the Obama administration and the FCC released the National Broadband Plan a policy with the goal of expanding access to broadband to facilitate economic growth (FCC 2010). At this same the

uct characteristics. To meet the basic assumptions under Rosen's method I use a two-step control function approach where I model rm's choices in broadband plan characteristic and include estimates from the rst stage to control for endogeneity in a second-stage hedonic regression. I nd evidence of endogeneity in the choice of planevideaestngc

and Wallsten (2010) explore the e ect of number of rms on downstream internet speed and prices and nd that additional entrants (only looking in areas with up to three providers) is associated with both higher speeds and lower prices. Finally, Molnar and Savage (2017) look at the e ect of wireline and wireless competition on internet speeds nding that the two technology types do not compete in quality, but that the number of rms within technology type is associated with increases in quality through the third or fourth rm.

Much of the focus on hedonic studies of internet prices has been focused on creating quality adjusted price indexes useful for including internet services in calculations of consumer price indexes. Studies from before 2000 mostly look at dial-up connections and observe that quality-adjusted price indexes decrease more when including quality variables such as hourly limits, speed, availability of technical support, and the number of e-mail addresses when compared to indexes that do not include quality controls (Stranger 2007, Yu & Prudhomme 2010). More recent hedonic studies with broadband technology have found similar results and make the case that government measures of CPI should include hedonic controls because of changes in quality variables such as speed (Williams 2008, Greenstein 2011).

Several studies look more speci cally at the determinants of broadband demand and adoption between consumers by race (Prieger & Hu 2008) and experience with the internet and location (Savage & Waldman 2008). Carare, McGovern and Noriega (2015) survey broadband non-adopters and nd that age, family structure, location and price are important in determining whether a household will adopt broadband. The gap between rural and urban broadband use is of particular interest in policy; Prieger (2013) discuss the di erences in these groups in both value of the internet and the level of competition.

Studies closely related to this one estimate willingness to pay for characteristics in broadband plans. Rosston, Savage and Waldman use surveys and nd that consumers are willing to pay \$45 for an upgrade from dial-up speeds to "fast" speeds. Two recent papers provide useful comparisons to the estimates found in this paper. Nevo, Turner and Williams (2016)

5

us high-frequency data from a U.S. ISP to estimate willingness to pay for several broadband characteristics and nd that the average willingness to pay for an increase in download speed by one Mbps is \$2. A study by Liu, Prince and Wallsten uses discrete choice surveys to understand consumers' valuations of download speed and latency; they ind willingness to pay starting at \$2.34 per Mbps for initial increases in speed and declining after.

This study builds on previous studies in several ways. First, I contribute to the literature on competition generally by further documenting a market where additional entry does not always lead to the expected changes in price and competition. Second, I use an empirical strategy that is e ective in determining whether unseen endogeneity exists. Speci cally, I incorporate a simple game in the choice of product characteristics and estimation of competition by technology type and the number of rms. And nally, I use market data instead of user data or survey data and nd similar results to studies using detailed consumer choices suggesting that market data may be a useful substitute when more detailed data is either unavailable or costly to collect.

## 3 Hedonic Methods and Empirical Speci cation

employed by a rm are related as many markets will see both cable and DSL providers (Chen & Savage, 2011), as well as wireless and wireline (Molnar & Savage, 2017) providers. The choice of technology can in uence the potential speeds and costs of updating the physical infrastructure necessary to provide higher speeds; for example many of the copper wires used in providing DSL service are the same infrastructure used to provide xed telephone services to homes<sup>3</sup>. Providing faster speeds through DSL services would require investment that incumbents may or may not indirected.

a ecting the plans o ered by a rm. Determining whether such complementary upgrades occurred is beyond the scope of this study, but demonstrates the unseen rm choices and incentives in choosing product characteristics.

An OLS estimation of price on a broadband plans characteristics could provide a consistent and unbiased estimate of the willingness to pay for individual characteristics. However, unobserved variables that in uence plan characteristics such as download speed and the price of the plan would bias OLS estimates. A standard approach to control for this type of bias is to nd an instrument related to a rm's choice of product characteristics, but unrelated to the price of the good. Previous studies on the broadband market use variables related to the xed costs of broadband infrastructure determined by geograp<sup>fly</sup> However, a standard IV approach assumes a linear relationship to the dependent variable for identi cation. Internet service providers do not o er a continuous set of plan characteristics that allow us to examine prices at every possible speed. The grouping of o ered speeds around certain amounts (such as around the minimum de nition of broadband or other groups like 10 Mbps, 25 Mbps, and 50 Mbps) suggests that a standard IV is not appropriate.

The industrial organization literature often handles endogeneity from market structures using a two-stage process that follows from Heckman (1979) used in cases where sample selection on characteristics like market structure and unobserved rm decisions are possible. Studies in empirical IO (Bresnahan & Riess 1990, Mazzeo 2002, Manuszak & Moul 2008) have used this technique to incorporate a control for rm decision making in a rms entry decision given a simple structural framework. I use a similar procedure except the rst stage is not a decision to enter a market, but to o er a higher level of speed in a broadband plan.

In deciding to o er a particular product characteristic a rm will rst determine whether or not it is pro table to do so. The following game is played once by a homogeneous rm with

<sup>&</sup>lt;sup>5</sup>For example the number of street intersections and housing density which are related to the costs of laying additional lines to reach neighbourhoods

perfect information across several markets. Each rm decides to o er a speed in one of six

control for any omitted variable bias due to the correlation between unobservables in the rm's speed decision and the pricing equation's error term  $\mathbf{n}_i$ . Inserting this correction term in equation (1) we have the following pricing equation:

$$price_i = Z_i + X_m + N_m + e_u + v_i$$
 (5)

Although the data is collected over time the data is cross-sectional as plans are not linked over time be a single identi er. For example, a rm might o er several plans within one speed tier in a single month, the characteristics of the plans o ered in the next month or the next year are not necessarily the same.

I separate six speed tiers based on de nitions of plans that qualify as broadband and commonly used tiers by the FCC. The lowest speed tier is less than 4 Mbps which did not qualify as a consumer broadband plan after the FCC's reclassi cation in 2010. The FCC has since updated the de nition of broadband to download speeds greater than 25 Mpbs, and another level 10 Mbps was considered at the time. I created one tier at each of these levels as they are most commonly used in regulation and are popular o erfhgs Above 25 Mbps I followed the tiers used on the National Broadband Map which visualizes broadband data collected by the FCC from ISPs. In addition to using commonly used tiers there is a technological reason as well. One economic value in additional internet speed is the forgone time spent waiting for an internet application to load (Goolsbee, 2006). The time cost of speed depends heavily on the application, for example checking email without a perceivable wait time requires lower speeds than streaming high-quality video does for the same wait time. Additionally, the number of devices and applications using the same internet connection a ects the potential slow down for a given plan. Meaning that an internet plan o ering 4 Mbps download speeds has lower time costs for a household with one user

household and the types of applications they use leading to demand for higher speed tiers beyond 25 Mbps.

Price is an observed monthly price for either a broadband plan or a triple play bundle including home telephone and television as well as broadband internet. Bundled plans are important to include in an estimate of willingness to pay as many consumers do not purchase broadband alone. Table 1 shows average number of plans, average speed, average price, and portion of the sample by technology for each speed tier for bundled and unbundled broadband plans. The majority of plans in the sample are unbundled plans (86%) and most of the unbundled plans are in the slowest speed tier (43% of the total sample). While a majority of plans in the sample use DSL technology few in the fastest speed tiers do. Conversely, ber plans are rarely available in the slowest speed tiers while making up a larger part of the sample in higher speed tiers. The nal row in each group is the percentage change in price

A concern with this data set is that a few common plan characteristics, upload speeds, data limits, and latency are not included. Upload speed is often correlated with download speed, but consistently lower as many internet applications do not require fast return of large amounts of data. Exceptions include applications such as online gaming where individual's upload speeds can a ect the overall experience. Not including upload speed in estimation of the price equation is likely to bias the estimate on the speed coe cients upward unless increased upload speed is a by product of increases in download speed in which case the bias is negligible. Data limits are caps on the amount of data that a consumer can download, often before additional fees are triggered. Data limits are more commonly seen in wireless internet plans, but exist for many wireline consumer plans as well. Finally, latency is a measure of delay consumers experience when using internet applications distinct from limits on download speeds, but related to how a consumers feels about speeds due to the internet "feeling slow" when latency is high. Latency is important in consumer's valuations, especially self-reported

valuations like those found using survey data (Liu et al., 2017). However, latency is correlated with the type of technology used with cable and ber technologies demonstrating less latency on average relative to DSL connections (FCC 2015). To the extent that consumers are able to choose a level of latency they likely due so relative to their experience of broadband technology and ISP which are included in the speci cations used here.

Another concern of this data set is that advertised prices may not re ect the prices most commonly paid by consumers. Consumers will often pay additional fees such as a setup charge, or be eligible for discounts if they sign a one or two year contract. The setup charge is a xed cost to consumers and should not a ect consumers valuation of the service they receive month to month. Instead, a setup charge may act as a barrier to switching to a competing plan as a consumer may not want to pay another setup charge making it more likely that a consumer will pay the standard monthly price after any promotions have expired. Consumers also consider promotions that vary by plan. Promotions can include free installation, access to security software, free modems, reduced prices for upgrading plans including bundling of new services, and lowered monthly prices for a period of time anywhere from one month to a year. The variety of types of promotions make their inclusion in this study very di cult. However, a 2010 FCC Survey of U.S. internet users found that roughly 17% of users had switched ISPs in any year, including those who had moved residences and may have switched providers with their move (FCC 2010). This low level of switching suggests that most consumers end up paying listed monthly prices after a promotion has ended and do not continually chase promotions.

Demand variables are included to control for di erences in price based on demographic characteristics. Table 2 shows summary statistics for population, the number of small rms (with under 50 employees), and median income. An increase in any of these variables should lead to a greater demand for broadband internet. Demand variables are collected for the Metropolitan Statistical for each market in the sample from the American Community Survey

16

5-year estimates except for the number of small businesses which is collected from the Small Business Administration. As this data is given annually there are only three unique values for each market for each variable.

Table 2: Demographic Summary Statistics					
	Mean S	td. Dev.	Min	Max	
Pop. (000s)	3939	3575	305	12862	
small firms (000s)	103	109	6	493	
median inc. (000s)	58	6	41	73	
N	25647				

Table 3 shows the overall market structure by number of rms and type of broadband technology at the beginning and end of the sample. Each number in the table represents the number of markets in the sample with that market structure. For example in January 2010 two markets in the sample have four rms with cable technology, four rms with DSL technology and zero rms o ering ber. In November 2012 there are no markets with the same structure suggesting exit in the sample. The variation in market structure shown here is essential in identifying the e ect of competition from the number of rms on product characteristics and price. The average number of plans o ered within each market also falls from 28.1 to 23.8. It is unclear whether this decline is due purely to exit from the market altogether or because of the sampling methodology of Telogical Systems. As the sample includes 29 major metropolitan areas there are no markets in the sample with only one rm, this means that there is a minimum level of competition in every market. There are no rms that o er only ber plans, meaning that some rms like Frontier and Verizon o er either DSL or Cable and Fiber plans and consumers have technology choices, but not from

<sup>&</sup>lt;sup>8</sup>With a relatively small number of rms there is potential for implicit collusion allowing for mark-ups to exist. Wallsten and Mallahan (2010) nd that advertised speeds are higher and advertised prices are lower in markets with two or three rms compared to those with only one rm suggesting that these competitive e ects do exist. Xiao and Orazem (2011) however nd evidence that markets with more than three broadband rms do not exhibit a greater amount of competition than those with only three rms

a distinct rm.

In order to identify the term in equation (3) I need additional variation from a variable that is correlated with o ered speeds, but uncorrelated with price. I include the distance of market m from the nearest internet backbone node from the NSFNET T3 Network in 1992. The T3 network is the original infrastructure that connected a variety of academic research sites working to create the modern internet. The transition of control of the NSFNET backbone to private industry occurred in 1995, but the original network was maintained and built upon into the modern network. Individual rms invest in redundant backbone

I calculate distance from the nearest internet backbone connection documented in 1992 to each market in the sample and include this distance for each observation. Unfortunately, this variable does not change over time and is the same for all rms in a market so the additional variation only helps to identify di erences in xed costs between markets. The inclusion of this variable is still useful if building private networks occurs regionally and di erent ISPs choose to provide di erent speeds to markets based on initial infrastructure spending. The map below shows the initial backbone connections in 1992 directly before the conversion of the backbone to private ownership. The following table shows the distance in kilometers from each market in the sample to the closest backbone access point. Atlanta, San Diego, and Seattle all have a distance of zero as the access point was in those cities.



Distance From City	in S	SENET
CC 2		88
		10
Ales marke		
Baltimore, MD	College Par	
Boston, MA	Cambridge, we a	AL 14
Buffalo, NY	Ithaca, NY	143
A	- Contraction	
Chicago, IL	Argonne,IL Min.	34.
Cincinnati, OH	Urbana-Champaig , 🕸	335.
Cleveland, OH	Pittsburgh, PA	184.
Dallas, TX	Houston, TX H	- 666 K.
Denver, CO	Boulder CD	1.00
Detroit, MI	Anny A anno Mi	57.62
GreenBay, WI	Argonne,IL	311.
KansasCity, KS	Lincoln ** Transs	200.75*
LosAngeles, CA	Sales 1	179.41
Miami,		
Mint 19 283	22	
in Biw with the		
NewYork, NY	Princton, NJ	68.
OklahomaCity, OK	Lincoln,NE	600.
Philadelphia, PA	Princton, NJ	61.
Phoenix, AZ	San Diego, CA	480.
Portland, ME	Cambridge, MA	159.
Raleigh, NC	College Park, MD	387.
SanAntonio, TX	Houston, TX	304.
SanDiego, CA	San Diego, CA	0.
Seattle, WA	Seattle, WA	0.
Shreveport L	Houston, TX	343.
St.Louis, MO	CONTRACTOR OF THE OWNER	
Washington, DC	Coneur Bik, Mu	

5 Empirical Strategy and Results

speedtier<sub>j</sub> =  $_1$ ndsl +  $_2$ ncable+  $_3$ nfiber +  $_4$ bundle+  $_5$ dsl +  $_6$ fiber +  $_7$ log(sfirms) +  $_8$ log(

VARIABLES	Estimated Coefficient	Standard Error		
no. of DSL providers	-1.288***	0.013		
no. of cable providers	-0.396***	0.011		
no. of fiber providers	0.649***	0.033		
bundle dummy	-0.158***	0.02		
cable dummy	0.372***	0.058		
fiber dummy	0.797***	0.05		
log(no. small firms)	0.423**	0.199		
log(population)	3.562*	2.058		
log(median income)	13.326***	0.91		
distance to node	-45.175**	20.746		
!1	243.347***	49.656		
! 2	244.213***	49.656		
! 3	246.437***	49.656		
! 4	247.271***	49.656		
! 5	248.341***	49.656		
Observations	25,647			
log-pseudolikelihood	-22433.36			

Table 4: Latent Profit Estimation

Standard errors in parentheses \*\*\* p<0.01, \*\* p<0.05, \* p<0.1. Time, market, and firm dummies are not presented here.

Table 4 shows the estimates of the latent prots of speed using maximum likelihood estimation of the ordered probit model in equation (6). Although the estimated coe cients cannot be interpreted directly the sign of coe cients suggests the direction in the probability of being in the lowest or highest speed tier. For instance having additional rms providing DSL or cable plans means a plan is more likely to have speeds less than 4 Mbps. On the other hand, the existence of rms o ering ber plans suggests a plan is more likely to have speeds greater than 100 Mbps. These estimates can be used to calculate the marginal e ects of changes in the explanatory variables for each speed tier. For example when all other variables are held at their mean the marginal e ect of another DSL rm is an increase in the probability of 45% of having speeds between 10 Mbps and 25 Mbps when another DSL rm

is present

that markets farther from internet backbone nodes are more likely to have slower speeds. The magnitude of the distance variable appears large, however, because it is standardized to mean zero and standard deviation one the marginal e ect is measured in a change in one standard deviation, the change of 209 miles in distance from a backbone ntide

#### 5.2 Second-Stage Estimates

Second stage estimates are obtained by estimating the following equation using OLS:

 $log(price_i) = {}_{1}Speed_{10} + {}_{2}Speed_{025} + {}_{3}Speed_{550} + {}_{4}Speed_{0100} +$ 

<sub>5</sub>Speed<sub>100</sub>+ <sub>6</sub>ndsl+ <sub>7</sub>ncable+ <sub>8</sub>nfiber + <sub>9</sub>bundle+ <sub>10</sub>dsl+ <sub>11</sub>fiber + <sub>12</sub>log(sfirms )+

 $_{13}\log(\text{pop}) + _{14}\log(\text{medianinc:}) + _{15}\text{quarterdummy} + _{16}\text{firmdummy} +$ 

 $_{17}$ marketdummy +  $_{eu}$  +  $v_i$  (7)

With the inclusion of the correction term <sub>eu</sub> OLS estimates should be unbiased and consistent. If <sub>eu</sub> is zero or insigni cant then the inclusion of the correction term is unnecessary for unbiased and consistent estimates. The variables of interest are the speed variables which are indicator variables equal to 1 when plan is in that speed tier and 0 otherwise. The coe cient for each speed dummy are interpreted as the average willingness to pay above a broadband plan with less than 4 Mbps download spe&d

<sup>&</sup>lt;sup>11</sup>the magnitude of the estimated distance variable is sensitive to the chosen omitted market dummy. However, the e ect remains consistent when comparing the sign of the e ects that markets farther from the node are more likely to have slower speeds.

<sup>&</sup>lt;sup>12</sup>The change from 0 to 1 of a dummy variable is not the same as a marginal increase in a continuous variable and must be transformed using the formula % hange = 100(e 1) before it is interpreted.

Table 5 shows the estimated coe cients for the price regression estimated using OLS. The corrected speci cation includes the term to control for endogeneity from the rm's choice in choosing plan characteristic Willingness to pay estimates are dollar amounts consumers would pay to reach a speed tier over the average price of an unbundled plan with a download speed of less than 4 Mbps, \$33!59The cuto s, s, are all statistically signi cant suggesting that the speed tiers chosen are distinct from one another.

estimates on willingness to pay. The negative sign on suggests that the omitted variable from the pricing equation is correlated with both the choice of internet speeds o ered and market prices. Firms often compete in both price and quality such that either actual competition or the threat of competition will cause rms to increase the quality of a good or to decrease price. In the broadband market increasing quality can include providing higher speed plans and plans with more characteristics such as more television channels in a tripleplay bundle. Product quality is positively correlated with competition in that we would expect to see greater quality and variety in markets with greater competition. Firms may also be constrained in how much they can vary quality, perhaps due to xed costs needed to deploy new ber lines, or because they are constrained in the physical limits of the technology they use such as DSL. In those cases we may expect to see more price competition where additional competition is correlated with decreases in price. Ignoring the e ects of competition in a naive estimation would then provide estimates of consumer willingness to pay for increased speed that are downward biased. Comparisons of the r-squared in both the corrected and uncorrected speci cation suggests that including the correction term does not explain much additional unknown variation than the naive regression.

The estimate for the corrected speci cation for speeds from 4-10 Mbps is interpreted as a 37% increase in willingness to pay over a slow speed plan or \$12.58 more than the average plan o ering speeds less than 4 Mbps. Consumers are willing to pay an additional 70% more for plans with speeds of 10 - 25 Mbps or \$23.66 more than the slow speed plan. OLS estimates are consistently lower than those from the corrected speci cation; for example consumer's willingness to pay for speeds from 4-10 Mbps are only \$18.88 above the price of a slow plan. Policy discussions and cost-bene t analysis that use the naive OLS estimates understate the the bene ts consumer's have from higher broadband speeds.

The number of rms o ering plans in the same speed tier has varying e ects depending on the type of technologies the rms use. The number of DSL providers has a positive e ect on price in the corrected speci cation suggesting that there is either a collusion e ect where rms are willing to keep prices high and split consumers among themselves, or that many rms using DSL are wireline telephone providers and are able to leverage that access to consumers to keep prices high. The coe cient on the number of cable providers is similarly positive for the corrected speci cation, but the estimate is statistically insigni cant. The number of ber providers is statistically signi cant and correlated with lower prices which follows from standard economic theory that increased competition is associated with lower prices. Consumers at this time were only beginning to have access to ber plans. Within the sample only ten markets had any ber plans and only 5.9% of the plans in the sample overall are ber technology. The faster speeds and decreased latency possible from ber connections are clearer upgrade to the more homogeneous experiences o ered by new DSL and cable rms. OLS estimates for the number of cable and ber rms are signi cant at the 95% level and negative suggesting the traditional economic story, although the coe cient of the number of DSL rms is positive and insigni cant. The di erence in these estimates suggests naive estimates overstate the competitive value in additional rms that use cable and DSL technology.

The results in table 4 and table 5 suggest that on average adding an additional cable or DSL rm does not en()-4ud8355(o(either)-3(o(easter)-43o(ep)-27(eeds)-43o(er)-414(Do)27(w)27(er)-414(Do)27(er)-414(Do)27(w)27(er)-414(Do)27(er)-41

The Wbunde tdumm27(y)-359(is)-359(iigni can1(n)27(t)-329(iiggesting)-3097that)-379(consumers)-

#### latency.

	3	
	Corrected	Uncorrected
4-10 Mbps	\$2.10	\$1.73
10-25 Mbps	\$1.58	\$1.26
25-50 Mbps	\$1.91	\$1.52
50-100 Mbp	\$1.40	\$1.39
>100 Mbps	\$0.85	\$0.66

Table 6: Willingness to Pay Estimates per Additional Mbps

Table 6 shows the willingness to pay for an additional Mbps of speed within each speed tier. The estimates here are similar to related valuations found in Nevo, Turner and Williams (2016) which nd an average willingness to pay for an increase of one Mbps is \$2, and in Liu, Prince and Wallsten (2017) which nd willingness to pay starting at \$2.34 per Mbps and declining after. Those studies use high-frequency user data and consumer surveys respectively to calculate their estimates. While those approaches have great strengths the similarity in the estimates suggests that market data is a complementary approach when more detailed data is di cult to attain. The per Mbps estimates in table 6 demonstrate that consumers have nonlinear valuations of internet speed and further research and policy should consider this issue in determining the potential bene ts of policy. For instance by rede ning broadband as plans with speeds greater than 25 Mbps the FCC has set a minimum level of bene ts they expect from a consumer broadband plan. Speci cally, a broadband plan is associated with a willingness to pay of \$81.24 from the estimates in table 5. Increasing the de nition of broadband to higher speeds is associated with lower bene ts for each additional Mbps suggesting that further policy should carefully consider what level of speed is necessary for common internet applications and which are valuable to a subset of consumers.

An interesting result in table 6 is that the willingness to pay estimates do not appear to demonstrate purely decreasing marginal returns as expected from both economic theory and as found in other studies (Nevo et al 2016). There are two possible explanations for this

phenomenon. The rst is that broadband is an experiential good where consumers value greater speeds, and the activities those speeds allow, but only after they have experience with those speeds. For example Dutz et al. (2009) nd that when comparing consumers with access to broadband and consumers with dial-up connections those with broadband connections have a higher stated willingness to pay for a broadband connection. The second explanation is that decreasing or constant marginal returns exist but consumer's experience large increases at discrete intervals. Over the interval 4 - 25 Mbps consumers have decreasing marginal returns in that they value initial increases to speed more than later ones. This range of speed is su cient for web browsing, streaming high-de nition video, and playing online games. At speeds greater than 25 Mbps consumers are able to use more devices running more applications with fewer noticeable declines in performance. These consumers have a higher willingness to pay for these speeds as additional speed is associated with either an increase in the number of devices and applications they can use at once or there is a noticeable decrease in the time it takes for them to do certain online activities. Tiers starting with 50 Mbps and greater also exhibit decreasing returns to scale in that an additional Mbps is less valuable than previous ones. These two explanations are not inconsistent with each other. In fact it appears that consumers who have experience with internet speeds above 25 Mbps have a greater value for broadband speeds than those who purchase slower plans and the question of valuation must be examined more to determine the relationship of minimum speeds necessary for particular applicationss and experience with various speed tiers with consumer valuation.

29

### 6 Robustness

#### 6.1 Additional Fixed Cost Measures

A concern with the control-function speci cation is the identi cation of the term in equation (5) which requires additional regressors in the rst-stage of estimation that satisfy the exclusion restriction. The model of characteristic choice outlined above suggests that variables associated with the xed costs necessary to provide higher speeds are relevant to the choice of characteristic, but do not have an e ect on market prices after controlling for endogeneity. The distance from the node variable included in the results above is statistically signi cant, however, it does not vary within a market meaning that multiple rms have the same distance from the node and variation in xed cost comes only from comparing markets. As a check on the earlier estimates I estimate equations (6) and (7) again with two additional xed cost measures: the number of houses a rm's physical infrastructure passes, and the population density of the area a rm provides access to The number of houses passed is a measure of infrastructure spending by rms where rms have to spend more on deploying physical cable, DSL, or ber lines as the number of houses passed increases. However, for an area dense in population a rm spends less overall on infrastructure due to needing less physical amounts of the lines and can provide plans to more people.

Table 7: Summary Statistics - Fixed Cost Measures					
	Mean	Std. Dev.	Min	Max	
houses passed	1271655	1395758	2	7661848	
pop. density	1600	2899	26	28312	
Ν	22329				

I use data collected by the U.S. National Telecommunications & Information Administration as part of their National Broadband Map which records these measures beginning

<sup>&</sup>lt;sup>15</sup>Measured by the number of people in a square mile

in December, 2012. While housing units passed and population density do not vary over time within the sample they provide additional variation within markets that help identify characteristic choice based on individual rm's xed costs. Table 7 shows summary statistics for houses passed and population density, the number of observations is less than the full sample because not every rm was represented in each market in the FCC data. Both variables are logged before their inclusion in the latent pro t estimation.

VARIABLES	Estimated Coefficient	Standard Error
no. of DSL providers	-1.287***	0.013
no. of cable providers	-0.355***	0.012
no. of fiber providers	0.626***	

Table 8 presents the estimates of the latent pro t function for speed including the xed cost variables houses passed and population density. The point estimates for the previously included variables are similar to the estimates in table 4. The estimated coe cient for housing units passed is statistically signi cant at the 99% level and negative which follows from

theory; higher xed costs discourage quality improvements and in this case the probability of being in the lowest speed tier is higher. The estimate for population density is statistically signi cant and positive suggesting that when xed costs are low and less materials are used to build infrastructure rms are more likely to provide the highest speed tier. The magnitudes of the estimates for the new xed cost measures are considerably smaller than the already included market and plan characteristics suggesting that while they may be statistically signi cant the economic e ect may be small.

		WTP(\$)			WTP(\$)
coef.	se		coef.	se	
0.318***	0.013	12.58	0.293***	0.004	11.44
0.487***	0.021	21.08	0.442***	0.005	18.68
0.810***	0.032	41.93	0.743***	0.009	37.04
1.198***	0.039	77.73	1.117***	0.009	69.07
1.7***	0.049	150.32	1.596***	0.016	132.16
0.017*	0.009		-0.001	0.002	
-0.007*	0.004		-0.012***	0.002	
-0.044***	0.007		-0.036***	0.006	
1.131***	0.005	70.52	1.129***	0.004	70.31
0.151***	0.01	5.48	0.156***	0.009	5.67
0.256***	0.012	9.80	0.266***	0.011	10.24
-0.117***	0.036		-0.108***	0.039	
	coef. 0.318*** 0.487*** 0.810*** 1.198*** 1.7*** 0.017* -0.007* -0.044*** 1.131*** 0.151*** 0.256*** -0.117***	coef.se0.318***0.0130.487***0.0210.810***0.0321.198***0.0391.7***0.0490.017*0.009-0.007*0.004-0.044***0.0071.131***0.0050.151***0.010.256***0.012-0.117***0.036	$\begin{array}{c cccc} WTP(\$) \\ \hline coef. & se \\ 0.318^{***} & 0.013 & 12.58 \\ 0.487^{***} & 0.021 & 21.08 \\ 0.810^{***} & 0.032 & 41.93 \\ 1.198^{***} & 0.039 & 77.73 \\ 1.7^{***} & 0.049 & 150.32 \\ 0.017^{*} & 0.009 \\ -0.007^{*} & 0.004 \\ -0.044^{***} & 0.007 \\ 1.131^{***} & 0.005 & 70.52 \\ 0.151^{***} & 0.01 & 5.48 \\ 0.256^{***} & 0.012 & 9.80 \\ -0.117^{***} & 0.036 \\ \end{array}$	$\begin{array}{c c c c c c c c c c c c c c c c c c c $	$\begin{tabular}{ c c c c c c } WTP(\$) \\ \hline coef. & se & coef. & se \\ 0.318^{***} & 0.013 & 12.58 & 0.293^{***} & 0.004 \\ 0.487^{***} & 0.021 & 21.08 & 0.442^{***} & 0.005 \\ 0.810^{***} & 0.032 & 41.93 & 0.743^{***} & 0.009 \\ 1.198^{***} & 0.039 & 77.73 & 1.117^{***} & 0.009 \\ 1.7^{***} & 0.049 & 150.32 & 1.596^{***} & 0.016 \\ 0.017^{*} & 0.009 & -0.001 & 0.002 \\ -0.007^{*} & 0.004 & -0.012^{***} & 0.002 \\ -0.044^{***} & 0.007 & -0.036^{***} & 0.006 \\ 1.131^{***} & 0.005 & 70.52 & 1.129^{***} & 0.004 \\ 0.151^{***} & 0.01 & 5.48 & 0.156^{***} & 0.009 \\ 0.256^{***} & 0.012 & 9.80 & 0.266^{***} & 0.011 \\ -0.117^{***} & 0.036 & -0.108^{***} & 0.039 \\ \hline \end{tabular}$



Most estimates from the price regression shown in table 9 are similar to those in table 5. In the corrected speci cation the coe cient on the number of cable providers is now signi cant and associated with a small decrease in price with each additional rm. The estimated coe cient of is statistically signi cant at the 95% level and has a smaller magnitude than the previous estimate with only one additional variable in the rst-stage of estimation. Table 10 shows the willingness to pay per Mbps found using the estimates in table 9, speci cation (b), alongside the estimates from the earlier speci cation (a). The di erence in the uncorrected estimates is due to the change in the sample and all but one estimate is within used here provides a straight forward measure of endogeneity in market data such as unseen

results of this study suggest increased ber deployment encourages the type of competition that increases quality and lowers prices. Further research can investigate the optimal policy instruments to spur new deployment and the distribution of bene ts from existing subsidy programs.

# 8 Bibliography

Bajari, P., & Benkard, C. L. (2001). Demand estimation with heterogeneous consumers and unobserved product characteristics: A hedonic approach.

Berry, S., Levinsohn, J., & Pakes, A. (1995). Automobile prices in market equilibrium. Econometrica: Journal of the Econometric Society, 841-890.

Bresnahan, T. F., & Reiss, P. C. (1991). Entry and competition in concentrated markets. Journal of Political Economy, 99(5), 977-1009.

Carare, O., McGovern, C., Noriega, R., & Schwarz, J. (2015). The willingness to pay for broadband of non-adopters in the US: Estimates y(wu(hG6(99 a8nom)2ulti-stima99 a8suserv)27y(P) Econsti51, (5), h. Feenstra, R. C. (1995). Symposium on Hedonic Methods in Industrial Economics Exact Hedonic Price Indexes. Review of Economics and Statistics, 77(4), 634-653.

Goolsbee, A., & Klenow, P. J. (2006). Valuing Consumer Products by the Time Spent Using Them: An Application to the Internet. The American Economic Review, 96(2), 108.

Greenstein, S., & McDevitt, R. (2011). Evidence of a modest price decline in US broadband services. Information Economics and Policy, 23(2), 200-211.

Rosen, S. (1974). Hedonic prices and implicit markets: product di erentiation in pure competition. Journal of political economy, 82(1), 34-55.

Rosston, G. L., Savage, S. J., & Waldman, D. M. (2010). Household demand for broadband Internet in 2010. The BE Journal of Economic Analysis & Policy, 10(1).

Savage, S. J., & Waldman, D. M. (2009). Ability, location and household demand for Internet bandwidth. International Journal of Industrial Organization, 27(2), 166-174.

Stranger, G., & Greenstein, S. (2007). Pricing at the On-Ramp to the Internet: Price Indexes for ISPs during the 1990s. In Hard-to-Measure Goods and Services: Essays in Honor of Zvi Griliches (pp. 197-233). University of Chicago Press.

Wallsten, S., & Mallahan, C. (2010). Residential broadband competition in the United States.

Williams, B. (2008). Hedonic Model for Internet Access Service in the Consumer Price Index, A. Monthly Lab. Rev., 131, 33.

Xiao, M., & Orazem, P. F. (2011). Does the fourth entrant make any di erence?: Entry and competition in the early US broadband market. International Journal of Industrial Organization, 29(5), 547-561.

Yu, K., & PrudHomme, M. (2010). Econometric issues in hedonic price indices: the case of internet service providers. Applied Economics, 42(15), 1973-1994.

38